

Message Text

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11-R
ACTION AF-06

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----- 054245
R 080915Z MAR 76
FM AMEMBASSY BLANTYRE
TO SECSTATE WASHDC 8610

C O N F I D E N T I A L SECTION 1 OF 2 BLANTYRE 0347

STADIS//////////

E.O. 11652: GDS
TAGS: AMGT, XA, MI
SUBJ: RESOURCES MANAGEMENT: MALAWI

REF: STATE 030667

1. AS STATED IN MOST RECENT PARA (APRIL 1975), US OBJECTIVES IN MALAWI HAVE NEVER BEEN EXTENSIVE AND THIS SITUATION HAS NOT CHANGED. EMBASSY, HOWEVER, SUPPORTS CONTINUED MAINTENANCE OF EMB WITH RESIDENT AMBASSADOR AS SHOW OF SUPPORT TO FRIENDLY, DEVELOPING, MAJORITY-RULED GOVERNMENT IN SOUTHERN AFRICAN AND A MEANS TO ACHIEVE LIMITED OBJECTIVES; GOM IS STRONGLY PRO-WESTERN AND VOICE OF MODERATION ON AFRICAN ISSUES. THUS, IN ATTEMPT TO MEASURE RESOURCES AGAINST OBJECTIVES IN MALAWI, WE PROCEED FROM PREMISE THAT MAINTENANCE OF US EMBASSY IS UNQUESTIONED AND THAT PRESENT LIMITED RESOURCES ARE MINIMUM REQUIRED TO SUPPORT EMBASSY OPERATIONS.

2. BASIC US OBJECTIVES AS STATED IN PARA ARE AS FOLLOWS:

(1) REINFORCEMENT OF MALAWI VIEW THAT ITS INTERESTS ARE BEST SERVED BY ITS TRADITIONAL PRO-WESTERN AND PRO-US POLICIES AS WELL AS BY ITS ADVOCACY OF NON-VIOLENCE IN SOUTHERN AFRICA;

(2) CONTINUATION OF MALAWI'S ECONOMIC DEVELOPMENT;

(3) INVOLVEMENT OF US FIRMS IN THE MALAWI BUSINESS SECTOR IN WAYS WHICH CONTRIBUTE TO A MORE ATTRACTIVE INVESTMENT CLIMATE
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AND INCREASE US EXPORTS.

3. PAGE 15 OF PARA SHOWS STATE DEPARTMENT STAFFING PATTERN OF FIVE OFFICERS AND TWO SECRETARIES WITH ADDITIONAL ONE DIRECT HIRE

EACH FOR USIS AND PEACE CORPS AND MILITARY ATTACHE SUPPORTED BY SERGEANT. EMBASSY HAS ATTEMPTED REFLECT NORMAL (NOT DURING PERIOD OF TRANSFER OF EMBASSY FROM BLANTYRE TO LILONGWE) BREAKDOWN OF EMBASSY RESOURCES BY MAN/YEARS REQUESTED IN PARA 4 REFTEL AS FOLLOWS:

A. POLITICAL ANALYSIS, REPORTING AND REPRESENTATION:

AMBASSADOR .75, DCM .60, ECON .10, AMB SEC .70,
DCM SEC. .60 (TOTAL: 2.7 M/Y);

B. ECONOMIC ANALYSIS, REPORTING AND REPRESENTATION AND
DEVELOPMENT ASSISTANCE:

AMBASSADOR .10, DCM .35 (AID), ECON .25, AMB SEC .10,
DCM SEC .35 (TOTAL: 1.15 M/Y);

C. TRADE PROMOTION AND PROMOTION US INVESTMENT:

AMBASSADOR .15, DCM .05, ECON .15, AMB SEC .10, DCM SEC .05
(TOTAL 0.50 M/Y);

D. OTHER AGENCY ACTIVITIES:

USIS 1.0, PC 1.0, DAS 2.0 (TOTAL: 4 M/Y);

E. CONSULAR ACTIVITIES:

ECON .50, ADMIN .10 (TOTAL: 0.60 M/Y);

F. ADMINISTRATIVE SUPPORT:

2.0 (TOTAL 2.0 M/Y).

4. MISSION BELIEVES RESOURCES EXPENDED IN FAVOR OF FIRST TWO OBJECTIVES (APPROX 3.90 MAN/YEARS EXCLUSIVE OF ADMIN SUPPORT AND INCLUDING PEACE CORPS) HAVE CONTRIBUTED DIRECTLY TO FULFILLMENT OF OBJECTIVES WITHIN OVERALL LIMITED PARAMETERS WE HAVE SET FOR OUR RELATIONS WITH MALAWI. ATTAINMENT OF THIRD OBJECTIVE (APPROX 0.50 MAN/YEARS EXPENDED EXCLUSIVE OF ADMIN SUPPORT) SHOULD BE VIEWED IN LONG-TERM AND AS SUBJECT TO HOST OF VARIABLES SUCH AS WORLDWIDE ECONOMIC SITUATION, LOW ALTHOUGH DEVELOPING BASE OF MALAWI ECONOMY, COMPARATIVE ADVANTAGES
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OF INVESTMENT BY US COMPANIES AT ANY PARTICULAR TIME AND LONG STANDING ECONOMIC ORIENTATION OF MALAWI TOWARD EX-COLONIAL POWER (UK) AND BY EXTENSION TOWARD EEC. SUBSTANTIAL EMBASSY RESOURCES (APPROXIMATELY 2.6 MAN/YEARS) DEVOTED TO CONSULAR ACTIVITIES (STATUTORY REQUIREMENTS) AND ADMINISTRATIVE SUPPORT. DURING PRESENT TRANSITION PERIOD OF MOVING EMBASSY FROM BLANTYRE TO LILONGWE, ADMIN SUPPORT ACTUALLY TOTALS 4.60 MAN/YEARS DUE TO DUAL INCUMBENCIES OF ADMIN OFFICER AND COMMUNICATOR POSITIONS BUT THIS WILL BE ENDED BY JUNE 30, 1976.

5. NARRATIVE BREAKDOWN OF ABOVE RESOURCES ALIGNMENT AS FOLLOWS:

A. EFFORTS OF AMBASSADOR, DCM (COUNSELOR), USIS DIRECTOR AND DATT ALL BEAR DIRECTLY ON FIRST OBJECTIVE WHERE WE BELIEVE WE HAVE BEEN QUITE SUCCESSFUL. MALAWI HAS REMAINED PRO-WESTERN, STAUNCHLY ANTI-COMMUNIST AND MODERATE VOICE IN OAU AND UN CIRCLES. MALAWI HAD BEST RECORD OF SUPPORT AMONG AF COUNTRIES FOR ISSUES OF MAJOR IMPORTANCE TO US DURING 30TH UNGA.

B. DCM (AID AFFAIRS OFFICER), PEACE CORPS AND ECON/COMMERCIAL OFFICER (SELF-HELP OFFICER) ALL CONTRIBUTE DIRECTLY TO SECOND OBJECTIVE WHICH WE VIEW AS IMPORTANT COROLLARY TO FIRST. WHILE USAID, PEACE CORPS AND US PRIVATE INVESTMENT ARE ALL MODEST IN MALAWI, CUMULATIVE EFFECT IS IMPORTANT GIVEN LIMITED RESOURCE BASE OF COUNTRY AND EFFICIENT USE OF AID BY GOM.

C. WHILE EMBASSY WOULD NOT CITE ANY PARTICULAR SUCCESS IN OBJECTIVE 3 (SEE PARA 4 ABOVE), WE DO FEEL THAT MODEST RESOURCES EXPENDED ARE NOT INCOMMENSURATE WITH RESULTS AND THAT EFFORTS SHOULD BE CONTINUED GIVEN LONG-TERM NATURE OF PROBLEM AND STATUTORY REQUIREMENTS TO PROMOTE US TRADE AND BUSINESS INTERESTS.

D. ADMINISTRATIVE AND COMMUNICATOR UNDERPIN ABOVE EFFORTS AND ARE THEREFORE CONSIDERED TO CONTRIBUTE TO ATTAINMENT OF OBJECTIVES.

E. ADDITIONAL FACTOR IN EVALUATION OF RESOURCE MANAGEMENT OF EMBASSY IS THAT GIVEN EXTREMELY SMALL STAFF OF FIVE OFFICERS (INCLUDING COMMUNICATOR) AND TWO SECRETARIES, OFFICERS PERFORM TWO OR MORE FUNCTIONS AND THEREFORE ACT AS RESOURCES FOR MULTIPLE CONFIDENTIAL

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OBJECTIVES. FOR EXAMPLE, DCM IS RESPONSIBLE FOR GENERAL MANAGEMENT, AID AFFAIRS AND POLITICAL REPORTING AND ANALYSIS; ECON/COMM OFFICER IS RESPONSIBLE FOR DAY-TO-DAY CONSULAR WORK, SELF-HELP PROJECTS AND BACKUP POLITICAL REPORTING; AND SECRETARIES ACT AS BACKUP COMMUNICATORS.

F. ADDITIONAL COMPLICATION IN ATTEMPTING TO ASSESS OPTIMUM DIVISION OF LABOR IN REGARD TO OBJECTIVES IS THAT ACTUAL ACTIVITIES OF MISSION ARE PRESENTLY SOMEWHAT DIFFERENT FROM NORMAL ONES DUE TO MOVE FROM BLANTYRE TO LILONGWE SCHEDULED FOR APRIL 1, 1976. DCM HAS HEADED SPECIAL OFFICE OF EMBASSY IN LILONGWE SINCE AUGUST AND HAS BEEN MORE HEAVILY INVOLVED IN ADMIN WORK THAN WOULD NORMALLY BE THE CASE. DURING INITIAL STAGES OF ACTUAL MOVE EMBASSY RESOURCES WILL BE MORE HEAVILY DEVOTED TO SUPPORTIVE FUNCTIONS THAN NORMAL. HOWEVER, IN ABOVE BREAKDOWN OF RESOURCES WE HAVE TRIED TO PRESENT WHAT WE CONSIDER A NORMAL SITUATION.

6. GIVEN THE "NO FAT" STAFFING PATTERN AND OUR ASSESSMENT THAT UTILIZATION OF RESOURCES HAS BEEN EFFICIENT AND GEARED TO OBJECTIVES, WE DO NOT BELIEVE PLAN FOR REPROGRAMMING WOULD SERVE USEFUL PURPOSE AT THIS TIME. THIS DOES NOT MEAN THAT

EMBASSY BELIEVES PRESENT CONFIGURATION OF RESOURCES OPTIMAL OR THAT SOME SHIFTS IN EMPHASIS MIGHT NOT BE IN ORDER. FOR INSTANCE, THERE MIGHT BE MERIT IN ESTABLISHING TRADE PROMOTION POSITION ON REGIONAL BASIS. BUT EMBASSY WOULD NOT RECOMMEND AS COROLLARY REPROGRAMMING TO ABOLISH ECON/COMM OFFICER SLOT DUE TO NEED FOR POSITIONS'S SECONDARY AS WELL AS PRIMARY RESPONSIBILITIES. RE OTHER AGENCIES, WE BELIEVE SMALL USIS AND PEACE CORPS OPERATIONS DIRECTLY CONTRIBUTE TO FIRST TWO OBJECTIVES AND SHOULD BE MAINTAINED AT PRESENT LEVEL ALTHOUGH GOM HAS PLACED SOME BURDENSOME STRICTURES ON EACH PROGRAM. DOD HAS DECIDED ELIMINATE DATT OPERATION (TWO MAN/YEARS) END OF FY 1977 AND EMBASSY CONCURS THIS DECISION.

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R 010800Z JAN 76
FM AMEMBASSY BLANTYRE
TO SECSTATE WASHDC 8448
INFO AMEMBASSY LONDON
AMEMBASSY GABORONE
AMCONSUL LOURENCO MARQUES
AMCONSUL CAPETOWN
AMEMBASSY PRETORIA
AMEMBASSY DAR ES SALAAM
AMEMBASSY DAKAR
AMEMBASSY LUSAKA

LIMITED OFFICIAL USE SECTION 2 OF 2 BLANTYRE 0001

CAPETOWN FOR EMBASSY

E. O. 11652: N/A
TAGS: PFOR, PINR, AO, MI, MZ, RH
SUBJECT: VIEWS OF BISHOP ABEL MUZOREWA

4. MOZAMBIQUE. MUZOREWA SAID HE HAS VISITED LOURENCO MARQUES SEVERAL TIMES IN THE LAST FEW MONTHS AND EXPRESSED ADMIRATION FOR THE DYNAMISM OF THE FRELIMO GOVERNMENT. HE SAID FRELIMO HAD CONVINCED THE PEOPLE OF MOZAMBIQUE THAT EVERYONE IS A SOLDIER AND IS EXPECTED TO HELP BUILD THE NEW NATION ALTHOUGH HE DID NOT COMMENT ON THE MERITS OF THE MARXIST SYSTEM WHICH

FRELIMO SEEKS TO BUILD. CONCERNING THE RECENT TROUBLES
AND UPRISING IN LOURENCO MARQUES, MUZOREWA SAID THIS WAS A
QUIRK OF AFRICAN POLITICS ("PEOPLE TRYING TO CLIMB IN BY THE
BACK DOOR"). AS FAR AS HE COULD TELL, HE SAID, THE REBELLION
HAD BEEN PUT DOWN COMPLETELY AND LIFE HAD RETURNED TO NORMAL.
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5. NAMIBIA. MUZOREWA AID HE VIEWED SWAPO AS THE SOLE
REPRESENTATIVE OF THE BLACK PEOPLE OF NAMIBIA IN LINE WITH THE
OAU STANCE. HE ALSO PREDICTED STEPPED UP VIOLENCE BY SWAPO
AS THE STRUGGLE IN ANGOLA COOLED DOWN AND AGAIN SAID GUERRILLA
WARFARE IN NAMIBIA COULD BRING INDEPENDENCE FOR THAT COUNTRY
WITHIN EIGHTEEN MONTHS.

6. MALAWI. MUZOREWA SAID CHIUME IN DAR ES SALAAM HAD ALWAYS
MADE A LOT OF NOISE BUT THAT HE WAS NO REAL THREAT TO PRESIDENT
BANDA DESPITE HIS TALK OF A SECOND REPUBLIC AND BANDA'S
INCREASINGLY SHRILL CALLS FOR VIGILANCE AGAINST CHIUME INSPIRED
SUBVERSION. "CHIUME DOESN'T EVEN HAVE A GROUP OF GUERRILLAS,"
MUZOREWA SAID, ADDING IF THE MALAWI CABINET MINISTERS COULDN'T
MOUNT ANY SUCCESSFUL ANTI-BANDA ACTIVITY IN THE MONTHS IMMEDIATELY
FOLLOWING THEIR DISMISSALS FROM GOVERNMENT IN 1964 WHEN THEY
STILL HAD RESIDUAL SUPPORT IN MALAWI THEY COULD HARDLY BE
EXPECTED TO MOUNT ANY SUCCESSFUL OPPOSITION NOW.

7. COMMENT: MUZOREWA WAS ALONE IN HIS HOTEL SUITE EXCEPT FOR
ONE OF HIS SONS AND DRESSED IN A SPORT SHIRT. HE SAID HE
WAS TIRED AND APPEARED DISCOURAGED MENTIONING THAT HE HAD NOT
SEEN HIS WIFE AND OTHER MEMBERS OF HIS FAMILY FOR MANY WEEKS
AND THAT HE HAD SPENT CHRISTMAS BY HIMSELF IN LOURENCO MARQUES.
MUZOREWA WAS PARTICULARLY ADAMANT ABOUT THE BREAKDOWN OF
UNITY IN THE ANC WHICH HE BLAMED TOTALLY ON JOSHUA NKOMO.
HE VIRTUALLY ADMITTED THE UNITY OF THE ANC WAS MORE IMPORTANT
TO HIM THAN A SETTLEMENT IN RHODESIA AND RETURNED TO THE
SUBJECT OF THE NEED FOR VIOLENT CONFRONTATION WITH THE SMITH
GOVERNMENT IN RHODESIA SEVERAL TIMES. HE SAID WHILE IN
LOURENCO MARQUES IT WAS DIFFICULT FOR HIM TO KEEP UP WITH
SPECIFIC DEVELOPMENTS IN RHODESIA AND SOUTHERN AFRICAN POLITICS
IN GENERAL. SINCE ALL THE NEWSPAPERS THERE WERE IN PORTUGUESE
MUZOREWA SAID HE RELIED ON THE BBC FOR CURRENT NEWS. HE DID
NOT MENTION THE MOST RECENT DEVELOPMENTS IN ZAMBIA CONCERNING
HIS ANV FACTION.
STEVENSON

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